

#### **USDA** Updates

U.S. Department of Agriculture Food and Nutrition Service March 2013



#### **Overview of Topics & Initiatives**

- Nutrition Standards for All Foods Sold in School
- Grains and Meat/Meat Alternate Flexibility
- Breakfast Meal Pattern Implementation
- Community Eligibility Provision
- Direct Certification
- SMARRT
- Local Meal Charges
- Other NSLP Updates



# Nutrition Standards for All Foods Sold in Schools

- Apply to all food and beverage items available for sale on the school campus throughout the school day
- Status: Proposed Rule published Feb 8<sup>th</sup>, 2013



# Nutrition Standards for All Foods Sold in Schools

- In developing standards, USDA considered:
  - Scientific recommendations for standards
  - Existing voluntary standards for beverages and snack foods
  - Existing State and local standards
  - Practical application of the standards
  - Exemptions for infrequent school-sponsored fundraisers



#### Definitions

## Nutrition standards for competitive foods apply to all foods and beverages sold:

- outside the school meals programs;
- on the school campus; and
- at any time <u>during the school day</u>.



#### General Standard

To be allowable, a competitive food item **MUST** meet all of the proposed competitive food <u>nutrient</u> standards **AND** include <u>one</u> of the following:

• Be either a fruit, a vegetable, a dairy product, a protein food or a whole-grain rich product

#### OR

• Contain 10% of the Daily Value of a naturally occurring nutrient of public health concern (i.e., calcium, potassium, vitamin D or dietary fiber)

#### OR

Be a combination food that contains <sup>1</sup>/<sub>4</sub> cup of fruit or vegetable.



#### Calories

- Snack items/Side dishes (Non-NSLP/SBP):
  - ≤200 calories per portion as sold (including any added accompaniments)
- Entrée items sold a la carte (Non-NSLP/SBP):
  - ≤350 calories for non NSLP/SBP entrée items

#### Sodium

- Sodium per portion as packaged for <u>non</u> NSLP/SBP items:
  - □ Snack and side items: ≤200 mg
  - □ Entrée items: ≤480 mg



#### Fat Content

- ≤35% of total calories from fat per portion as packaged.
  - Several food category exemptions
- <10% of total calories from saturated fat per portion as packaged.
  - Exemption for reduced fat cheese
- Zero grams of trans fat per portion as packaged



## Total Sugars

- First Alternative
  - ≤35% of <u>calories</u> from total sugars in foods
- Second Alternative
  - $\leq 35\%$  of <u>weight</u> from total sugars in foods
- Exemptions
  - Fresh, frozen and canned fruits/vegetables with no added sweeteners
  - Dried whole fruits/vegetables or pieces with no added nutritive sweeteners;
  - Low fat/nonfat yogurt with <30 grams of sugar per 8 ounces.</li>



#### Accompaniments

- Must be pre-portioned and included in nutrient profile as a part of item served and meet all proposed standards
- Examples include:
  - Dressings with salads
  - Butter or jelly on muffins
  - Cream cheese on bagels
  - Garnishes, etc.



#### Caffeine

#### • Elementary and Middle School

- Foods and beverages must be caffeine-free, with the exception of trace amounts of naturally- occurring caffeine substances.
- High School
  - No caffeine restrictions



#### Fruit and Vegetable Exemption

- Fresh, frozen and canned vegetables with no added ingredients except water and
- Fresh, frozen and canned fruit packed in 100 percent juice or extra light syrup

Would be exempt from all the nutrient standards



#### NSLP/SBP A La Carte Exemption

- First Alternative: NSLP/SBP items sold a la carte are exempt from all standards except:
  - Fat AND sugar standards AND may be served on any day.
- Second Alternative: NSLP/SBP entrees and side dishes (*except sweet grain products*) sold a la carte exempt from all standards but limited in terms of days of service.
  - Sold on the same day the items served in the NSLP/SBP OR
  - Sold within four operating days of service in the NSLP/SBP



#### Specific Nutrition Standards for Beverages



## Beverages (Any Time)

| <ul><li>BEVERAGE TYPES</li><li>Plain water</li></ul>   | ELEMENTARY<br>Any size | MIDDLE & HIGH<br>Any size |
|--|------------------------|---------------------------|
| <ul> <li>Low fat milk, plain</li> </ul>  | ≤8 oz                  | ≤12 0Z                    |
| <ul> <li>Non fat milk, plain or<br/>flavored, including<br/>nutritionally equivalent<br/>milk alternatives; and</li> </ul> | ≤8 oz                  | ≤12 0Z                    |
| <ul> <li>100% fruit/vegetable<br/>juice (≤8 oz).</li> </ul>  | ≤8 oz                  | ≤12 oz                    |

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#### Beverages: High School (outside meal service)

- Calorie-free, flavored and/or unflavored, caffeinated or non-caffeinated carbonated water (≤20 fl. oz);
- Other calorie free caffeinated or non-caffeinated beverages that comply with the FDA standard of less than 5 calories/serving. (≤20 fl. oz.); and
- 12 oz servings of other <u>caffeinated or non-caffeinated</u> <u>"lower calorie"</u> beverages that include <u>two alternatives</u>:
  - $\leq$  40 calories/8 oz serving ( $\leq$ 60 calories /12 oz

#### <u>or</u>

•  $\leq$  50 calories/8 oz serving ( $\leq$  75 calories/ 12 oz)



#### Fundraisers

- All foods that meet the proposed standards may be sold at fundraisers during school hours.
- The proposed standards would not apply to items sold during non-school hours, weekends, or off-campus fundraising events.



#### Fundraisers Exemption

- The HHFKA allows the Secretary discretion to exempt a limited number of school-sponsored fundraisers.
- First Alternative
  - Allows State agencies the discretion to establish limitations on the number of exempt fundraisers that may be held during the school year.
- Second Alternative
  - Allows State agencies to set exempt fundraising frequency standards, subject to USDA approval.



#### State Agency Monitoring

- Records must be maintained by those designated as responsible for any competitive food service in the school.
  - State agencies will monitor compliance with the standards through a review of local educational agency records as part of the State agency administrative review.
  - If violations have occurred, corrective action plans would be required to be submitted to the State agency.



#### Implementation and Support

- Schools will have at least one school year from date of publication of the final rule to implement these standards.
- FNS will provide technical assistance upon publication of final rule.
- FNS will provide guidance to State agencies and local educational agencies.

#### Public Comment Period

- When to comment: 60-day comment period from date of publication
- Where to comment:
  - Online:
    - http://www.regulations.gov

#### By mail:

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# Grains and Meat/Meat Alternate Flexibility



## Flexibility

- NSLP meal pattern remains in effect- including calories
- Flexibility in measuring compliance with weekly grains and meat/meat alternates for SY 2012-2013 <u>AND SY 2013-2014</u>
- Meals considered to be in compliance if daily and weekly minimums met



## Flexibility

- No impact on:
  - Daily and weekly minimums for grains and meat/meat alternates for lunches
  - Daily and weekly minimums for grains for breakfast
  - Weekly calorie ranges and other dietary specifications



#### Impact on Certification

 State agencies will assess compliance with only the weekly minimums for grains and meat/meat alternates in SY 2012-13 & SY 2013-2014



#### **Breakfast Implementation**



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#### SBP Changes Effective SY 2012-2013

- Offer *only* fat-free (flavored or unflavored) and lowfat (unflavored) milk
- Saturated fat limit <10% calories</li>



#### SBP Changes Effective SY 2013-2014

- Half of weekly grains must be whole grain-rich
- Minimum weekly grain requirement\*

\*Maximum not assessed for SY 2013-14, per memo SP 26-2013

- Calorie ranges
- Zero grams of *trans* fat per portion
- A single Food-Based Menu Planning approach
- Establish age/grade groups: K-5, 6-8 and 9-12
  - All three grade group requirements overlap at breakfast
  - A single menu can be used for all groups
- 3-year administrative review cycle includes SBP
- States conduct weighted nutrient analysis on one week of menus



#### Fruits Component

- Must offer at least ½ cup of fruit and/or vegetables daily
- No maximum limit on fruit/vegetable quantities
- Fresh, frozen, canned, and dried forms allowed
  - No fruit juice limit in SY 2013-14
  - No starchy vegetable substitution limits
- No OVS requirement to take fruit or vegetable
  Student may decline any one item
- Temporary allowance for frozen fruit with added sugar
  - SY 12/13 and SY 13/14



#### Grains Component

- Flexibility in menu planning and complying with weekly ranges for grains in SY 2013-14
  - SFAs compliant if meeting weekly minimum; maximum will *not* be assessed
- No impact on:
  - Daily and weekly minimum for grains for breakfast
  - Weekly calorie ranges are in effect
    - Trans fat and saturated fat also apply



#### Whole Grain-Rich Foods

- In SY 2013-14, half of the grains offered must be whole grain-rich (WGR)
- All grains must be WGR by SY 2014-15
- Increasing availability commercially
  - USDA Foods offers WGR flour, oats, pancakes, tortillas, and rice
  - Traditional grits ok in SY 2013-14 as long as other grains offered are whole grain-rich



#### Optional Meat/Meat Alternate

- No Meat/Meat Alternate Requirement
- SFAs that wish to offer a meat/meat alternate at breakfast have two options
  - Offer meat/meat alternate in place of grains as long as 1 oz eq of grains is also offered
  - Offer meat/meat alternate as an extra item
- Meals must meet all dietary specifications regardless of the option used



## Community Eligibility



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## Community Eligibility Provision

- Alternative to collecting household applications for free and reduced price meals in high poverty LEAs and schools.
- Eligible LEAs/schools agree to serve all students free lunches <u>and</u> breakfasts for 4 successive school years.
- LEAs may elect the CE provision for the entire district, individual schools, or a group of schools.
- To be eligible, the LEA, individual school, or group of schools must have an *identified student percentage* of at least 40%.
- Identified students are those certified for free meals NOT through individual household applications (example: USDA directly certified through SNAP).

#### Community Eligibility Provision Availability

- Being phased-in over three years
- FNS selected three states for SY2011-12, four states for SY2012-13, and will select four states for SY2013-14.
- Available nationwide starting in SY2014-2015.
- Illinois, Kentucky, and Michigan implemented in SY2011-2012
- District of Columbia, New York, Ohio, and WesUSDA Virginia implemented in SY2012-2013

# How will the four SY2013-2014 States be selected?

- Request for State interest in December 2012; applications due March 1.
- Similar criteria will be used to select the 4 states eligible to participate.
  - Required by law, states with an adequate number and variety of LEAs and schools that could benefit from the option will be selected.
- Emphasis will be placed on commitment from eligible LEAs prepared to participate for SY201 2014.
## Implementation Issues

- Absence of individual income information cited as most common barrier to electing the option
- Requires communication between Child Nutrition staff and other State and local education staff to assess potential implications
- Early implementing States have developed short term solutions but continue to work on a long term solution for the various funding streams



#### Preparation for Nationwide Availability

- Read and review provision guidance provided by FNS.
- Establish communication with the appropriate stakeholders to assess the need for student-level poverty data.
- Inform districts of the future availability of the CE provision and encourage local-level implementation discussions.
- Proposed Rule: early 2013



## **CE Provision: Evaluation**

- Data collection started in Fall 2012
- Examines barriers to election through surveying both participating and non-participating LEAs and schools
- Looks at the impact on program integrity, nutritional quality of school meals, and school meal program participation
- Final report available by December 31, 2013



## **Direct Certification**



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#### Direct Certification Annual Report to Congress

- Direct Certification in the National School Lunch Program: State Implementation Progress School Year 2011-2012 now published
- See Summary and Full Report at: <u>http://www.fns.usda.gov/ORA/menu/Published/CNP/c</u> <u>np.htm</u>



#### FY 2012 Performance Awards- 14 States

#### Outstanding Performance X Alaska Delaware X Delaware X Nebraska X North Dakota X West Virginia X Wyoming

#### Substantial Improvement **×**Georgia **×**Idaho **×**Kentucky **X** Maryland **X** Michigan ×New Jersey × Ohio × Utah

#### Benchmarks and Technical Assistance

- Benchmarks SY 2012-2013 90%
- Benchmarks SY 2013-2014, and beyond, 95%.
- Direct Certification Technical Assistance
- Continuous Improvement Plans Guidance



# **Direct Certification**

- Continuous Improvement Plans (CIPs)
  - Proposed rule published 1/31/2012
  - Final Rule published February 22, 2013
  - 16 States have CIPs due to FNS by March 22
  - Training on CIP development conducted with these States in January
  - Panel of FNS staff and technical consultants will review plans in April



#### Direct Certification Improvement Grants

- New Direct Certification Improvement Grant RFA released December 21, 2012
  - Tier 1 Grants
    - Up to \$150,000 limited scope projects, up to 1 year
    - Monthly application deadlines through July 1, 2013
  - Tier 2 Grants
    - Up to \$1,000,000 full scope projects, 1-3 years
    - Application deadlines April 1 and July 1, 2013
  - Over \$8 million available for grants to States
    See Grants.gov and http://www.fns.usda.gov/cnd/grants.htm



### Direct Certification Demonstrations with Medicaid

- Direct Certification with Medicaid Demonstrations
  - 6 States participating in SY 2012-2013 Alaska, Florida, Illinois, Kentucky, New York, & Pennsylvania
  - New RFA released in November for States wanting to participate in SY 2013-2014
  - Deadline was February 5<sup>th</sup> and applications are under review now
  - Another RFA to be released in Fall 2013 for States to apply for SY 2014-2015



## Direct Certification Improvement Study

- Direct Certification Improvement Study
  - Surveys went to all States in September 2012
  - Surveys also went to LEAs if the direct certification matching is done at the school district level
  - In-depth reviews will be done in 7 States
  - Study will help identify successful practices and provide guidance & resources to States



## **Other Updates**



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New Administrative Review Process Regulation (SMARRT): Implementation

- New Administrative Review Training & Guidance
  - First trainings for States beginning Spring 2013
- School year 2013-14: SAs have options
  - New process in its entirety
  - Old process (i.e., CRE/SMI) in its entirety
- Proposed rule this year (2013)



#### Local Meal Charge Policies and Alternate Meals

- Examine current policies and practices on:
  - Extending credit to students to pay for reimbursable meals
  - Providing "alternate" meals to students without funds
- Report on the feasibility of national standards for meal charges and alternate meals



Local Meal Charge Policies and Alternate Meals : Current Status

- Data from School Nutrition Operations Study (Year 1) available soon
- Expect to convene workgroup in Spring 2013
- Workgroup will include State agencies, LEAs, others



#### Professional Standards for School Foodservice Personnel

- Proposed Rule in 2013:
  - Criteria for selection of new State agency directors (education)
  - Minimum education, training and certification for school food service directors
  - Periodic training and certification for directors, local foodservice managers and personnel
- Rule Development
  - Task force meeting in March 2012
  - Follow-up phone calls for interested stakeholders
  - Discussion sessions at national conferences

#### Child Nutrition Programs: Nondiscretionary Amendments Related to the HHFKA of 2010

- Published final rule Feb 28, 2013
- Addresses required changes in the law, including:
  - Categorical eligibility for foster children,
  - Permanent agreements for institutions and sponsors, and
  - Privacy protections for using social security numbers
- Implemented thru policy guidance in 2011
- Codifies these changes into regulation



# At-risk Streamlining for SFAs

- Streamline school participation in CACFP
- Existing flexibilities (CACFP 08-2008)
- Allows additional flexibilities:
  - applications
  - agreements
  - meal patterns
  - procurement and contracting; and
  - Monitoring
- Memo issued on 11/28/2012



## Questions?



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